House of Representatives



General Assembly

File No. 865

January Session, 2009

House Bill No. 6559

House of Representatives, April 30, 2009

The Committee on Finance, Revenue and Bonding reported through REP. STAPLES of the 96th Dist., Chairperson of the Committee on the part of the House, that the bill ought to pass.

AN ACT CONCERNING THE USE OF THE MASHANTUCKET PEQUOT AND MOHEGAN FUND FOR PROPERTY TAX RELIEF.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 3-55i of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2009*):
- 3 (a) There is established the "Mashantucket Pequot and Mohegan
- 4 Fund" which shall be a separate nonlapsing fund. All funds received
- 5 by the state of Connecticut from the Mashantucket Pequot Tribe
- 6 pursuant to the joint memorandum of understanding entered into by
- 7 and between the state and the tribe on January 13, 1993, as amended
- 8 on April 30, 1993, and any successor thereto, shall be deposited in the
- 9 General Fund. During the fiscal year ending June 30, 2000, and each
- 10 fiscal year thereafter, one hundred thirty-five million dollars, received
- 11 by the state from the tribe pursuant to said joint memorandum of
- 12 understanding, as amended, and any successor thereto, shall be
- 13 transferred to the Mashantucket Pequot and Mohegan Fund and shall
- 14 be distributed by the Office of Policy and Management, during said

fiscal year, in accordance with the provisions of section 3-55j, as amended by this act.

- 17 (b) In addition to the amount deposited into the Mashantucket 18 Pequot and Mohegan Fund pursuant to subsection (a) of this section, 19 during the fiscal year ending June 30, 2010, and each fiscal year 20 thereafter, all revenue received by the state from the tribe pursuant to 21 said joint memorandum of understanding, that is in excess of the 22 amount of revenue deposited in the General Fund for the fiscal year 23 ending June 30, 2009, shall be transferred to the Mashantucket Pequot 24 and Mohegan Fund and shall be distributed by the Office of Policy and 25 Management, during each fiscal year, in accordance with the 26 provisions of section 3-55j, as amended by this act.
- 27 (c) The amount of the grant payable to each municipality during any 28 fiscal year, in accordance with said section, shall be reduced 29 proportionately if the total of such grants exceeds the amount of funds 30 available for such year. The grant shall be paid in three installments as 31 follows: The Secretary of the Office of Policy and Management shall, 32 annually, not later than the fifteenth day of December, the fifteenth 33 day of March and the fifteenth day of June certify to the Comptroller 34 the amount due each municipality under the provisions of section 3-35 55j, as amended by this act, and the Comptroller shall draw an order 36 on the Treasurer on or before the fifth business day following the 37 fifteenth day of December, the fifth business day following the 38 fifteenth day of March and the fifth business day following the 39 fifteenth day of June and the Treasurer shall pay the amount thereof to 40 such municipality on or before the first day of January, the first day of 41 April and the thirtieth day of June.
- Sec. 2. Section 3-55j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2009*):
- 44 (a) Twenty million dollars of the moneys available in the
 45 Mashantucket Pequot and Mohegan Fund established by section 3-55i,
 46 <u>as amended by this act</u>, shall be paid to municipalities eligible for a
 47 state grant in lieu of taxes pursuant to section 12-19a in addition to the

grants payable to such municipalities pursuant to section 12-19a, subject to the provisions of subsection (b) of this section. Such grant shall be calculated under the provisions of section 12-19a and shall equal one-third of the additional amount which such municipalities would be eligible to receive if the total amount available for distribution were eighty-five million two hundred five thousand eighty-five dollars and the percentage of reimbursement set forth in section 12-19a were increased to reflect such amount. Any eligible special services district shall receive a portion of the grant payable under this subsection to the town in which such district is located. The portion payable to any such district under this subsection shall be the amount of the grant to the town under this subsection which results from application of the district mill rate to exempt property in the district. As used in this subsection and subsection (c) of this section, "eligible special services district" means any special services district created by a town charter, having its own governing body and for the assessment year commencing October 1, 1996, containing fifty per cent or more of the value of total taxable property within the town in which such district is located.

- (b) No municipality shall receive a grant pursuant to subsection (a) of this section which, when added to the amount of the grant payable to such municipality pursuant to section 12-19a, would exceed one hundred per cent of the property taxes which would have been paid with respect to all state-owned real property, except for the exemption applicable to such property, on the assessment list in such municipality for the assessment date two years prior to the commencement of the state fiscal year in which such grants are payable, except that, notwithstanding the provisions of said subsection (a), no municipality shall receive a grant pursuant to said subsection which is less than one thousand six hundred sixty-seven dollars.
- (c) Twenty million one hundred twenty-three thousand nine hundred sixteen dollars of the moneys available in the Mashantucket Pequot and Mohegan Fund established by section 3-55i, as amended by this act, shall be paid to municipalities eligible for a state grant in

lieu of taxes pursuant to section 12-20a, in addition to and in the same proportion as the grants payable to such municipalities pursuant to section 12-20a, subject to the provisions of subsection (d) of this section. Any eligible special services district shall receive a portion of the grant payable under this subsection to the town in which such district is located. The portion payable to any such district under this subsection shall be the amount of the grant to the town under this subsection which results from application of the district mill rate to exempt property in the district.

- (d) Notwithstanding the provisions of subsection (c) of this section, no municipality shall receive a grant pursuant to said subsection which, when added to the amount of the grant payable to such municipality pursuant to section 12-20a, would exceed one hundred per cent of the property taxes which, except for any exemption applicable to any private nonprofit institution of higher education, nonprofit general hospital facility or free standing chronic disease hospital under the provisions of section 12-81, would have been paid with respect to such exempt real property on the assessment list in such municipality for the assessment date two years prior to the commencement of the state fiscal year in which such grants are payable.
- (e) Thirty-five million dollars of the moneys available in the Mashantucket Pequot and Mohegan Fund established by section 3-55i, as amended by this act, shall be paid to municipalities in accordance with the provisions of section 7-528, except that for the purposes of section 7-528, "adjusted equalized net grand list per capita" means the equalized net grand list divided by the total population of a town, as defined in subdivision (7) of subsection (a) of section 10-261, multiplied by the ratio of the per capita income of the town to the per capita income of the town at the one hundredth percentile among all towns in the state ranked from lowest to highest in per capita income, and "equalized net grand list" means the net grand list of such town upon which taxes were levied for the general expenses of such town two years prior to the fiscal year in which a grant is to be paid,

equalized in accordance with section 10-261a.

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(f) Five million four hundred seventy-five thousand dollars of the moneys available in the Mashantucket Pequot and Mohegan Fund established by section 3-55i, as amended by this act, shall be paid to the following municipalities in accordance with the provisions of section 7-528, except that for the purposes of said section 7-528, "adjusted equalized net grand list per capita" means the equalized net grand list divided by the total population of a town, as defined in subdivision (7) of subsection (a) of section 10-261, multiplied by the ratio of the per capita income of the town to the per capita income of the town at the one hundredth percentile among all towns in the state ranked from lowest to highest in per capita income, and "equalized net grand list" means the net grand list of such town upon which taxes were levied for the general expenses of such town two years prior to the fiscal year in which a grant is to be paid, equalized in accordance with section 10-261a: Bridgeport, Hamden, Hartford, Meriden, New Britain, New Haven, New London, Norwalk, Norwich, Waterbury and Windham.

(g) Notwithstanding the provisions of subsections (a) to (f), inclusive, of this section, the total grants paid to the following municipalities from the moneys available in the Mashantucket Pequot and Mohegan Fund established by section 3-55i, as amended by this act, shall be as follows:

T1	Bloomfield	\$ 267,489
T2	Bridgeport	10,506,506
Т3	Bristol	1,004,050
T4	Chaplin	141,725
T5	Danbury	1,612,564
T6	Derby	432,162
T7	East Hartford	522,421
Т8	East Lyme	488,160
Т9	Groton	2,037,088
T10	Hamden	1,592,270
T11	Manchester	1,014,244

T12	Meriden	1,537,900
T13	Middletown	2,124,960
T14	Milford	676,535
T15	New Britain	3,897,434
T16	New London	2,649,363
T17	North Haven	268,582
T18	Norwalk	1,451,367
T19	Norwich	1,662,147
T20	Preston	461,939
T21	Rocky Hill	477,950
T22	Stamford	1,570,767
T23	Union	38,101
T24	Voluntown	156,902
T25	Waterbury	5,179,655
T26	Wethersfield	371,629
T27	Windham	1,307,974
T28	Windsor Locks	754,833

(h) For the fiscal year ending June 30, 1999, and each fiscal year thereafter, if the amount of grant payable to a municipality in accordance with this section is increased as the result of an appropriation to the Mashantucket Pequot and Mohegan Fund for such fiscal year which exceeds eighty-five million dollars, the portion of the grant payable to each eligible service district, in accordance with subsections (a) and (c) of this section shall be increased by the same proportion as the grant payable to such municipality under this section as a result of said increased appropriation.

(i) For the fiscal year ending June 30, 2003, to the fiscal year ending June 30, 2006, inclusive, the municipalities of Ledyard, Montville, Norwich, North Stonington and Preston shall each receive a grant of five hundred thousand dollars which shall be paid from the Mashantucket Pequot and Mohegan Fund established by section 3-55i, as amended by this act, and which shall be in addition to the grants paid to said municipalities pursuant to subsections (a) to (g), inclusive, of this section.

(j) For the fiscal years ending June 30, 2000, June 30, 2001, and June 30, 2002, the sum of forty-nine million seven hundred fifty thousand dollars shall be paid to municipalities, and for the fiscal year ending June 30, 2003, and each fiscal year thereafter, the sum of forty-seven million five hundred thousand dollars shall be paid to municipalities, in accordance with this subsection, from the Mashantucket Pequot and Mohegan Fund established by section 3-55i, as amended by this act. The grants payable under this subsection shall be used to proportionately increase the amount of the grants payable to each municipality in accordance with subsections (a) to (i), inclusive, of this section and shall be in addition to the grants payable under subsections (a) to (g), inclusive, of this section.

- (k) The amount of the grant payable to each municipality in accordance with subsection (j) of this section shall be reduced proportionately in the event that the total of the grants payable to each municipality pursuant to this section exceeds the amount appropriated for such grants with respect to such year.
- (l) Notwithstanding the provisions of subsections (a) to (k), inclusive, of this section, for the fiscal year beginning July 1, 2009, and each fiscal year thereafter, revenue deposited in the Mashantucket Pequot and Mohegan Fund pursuant to subsection (b) of section 3-55i, as amended by this act, shall be distributed to municipalities as follows: Thirty-three per cent according to the provisions of section 12-19a, thirty-three per cent according to the provisions of section 12-20a, and the remainder proportionately to municipalities according to the formula in subsection (e) of this section. No municipality shall receive a lesser amount under this section than it received in the fiscal year ending June 30, 2009, except in any year in which total payments to municipalities under sections 12-19a and 12-20a exceed the amounts necessary to reimburse municipalities at the levels required pursuant to said sections, one hundred per cent of all revenues above such amounts shall be distributed to municipalities proportionately according to the formula in subsection (e) of this section.

This act shall take effect as follows and shall amend the following				
sections:				
Section 1	July 1, 2009	3-55i		
Sec. 2	July 1, 2009	3-55j		

FIN Joint Favorable

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 10 \$
Policy & Mgmt., Off.	GF - Revenue	5,000,000
	Loss	

Note: GF=General Fund

Municipal Impact:

Municipalities	Effect	FY 10 \$	
All Municipalities	Revenue	Potential	
	Gain	Significant	

Explanation

Beginning in FY 10, the bill directs any Indian Gaming Revenue received in excess of \$375 million (based on the FY 09 anticipated deposits to the General Fund) to be transferred to the Office of Policy and Management. In FY 10 this is estimated to be \$5 million. These funds are to be distributed as follows: 33% to municipalities under the State Owned PILOT program, 33% to municipalities under the Private College and Hospital program; and the balance of 34% to municipalities based on the property tax relief formula. This results in a revenue increase to municipalities and a decrease in General Fund revenues of \$5 million in FY 10.

The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to growth in Indian Gaming Revenue relative to the prior fiscal year's Mashantucket Pequot and Mohegan grant appropriation.

OLR Bill Analysis HB 6559

AN ACT CONCERNING THE USE OF THE MASHANTUCKET PEQUOT AND MOHEGAN FUND FOR PROPERTY TAX RELIEF.

SUMMARY:

This bill requires any increase in Indian gaming revenue the state receives in any fiscal year over the amount of such revenue received in FY 09 to be transferred to the Mashantucket Pequot and Mohegan Fund for distribution to municipalities. It establishes a formula for distributing the additional revenue. The amounts the bill allocates are in addition to the Indian gaming revenue that must be deposited in the fund under current law. The bill does not change the formulas for distributing that revenue.

EFFECTIVE DATE: July 1, 2009

INCREASED REVENUE ALLOCATION TO MASHANTUCKET PEQUOT AND MOHEGAN FUND

Starting in FY 10, the bill allocates to the Mashantucket Pequot and Mohegan Fund any increase in annual Indian gaming revenue the state receives under its agreement with the Indian tribes over the amount of such revenue deposited in the General Fund for FY 09. Current law requires all Indian gaming revenue to be deposited in the General Fund. The Mashantucket Pequot and Mohegan grant appropriation is then transferred to the Mashantucket Pequot and Mohegan Fund for distribution to municipalities. The bill does not change this basic transfer requirement.

MASHANTUCKET PEQUOT AND MOHEGAN FUND INCREASE DISTRIBUTION

The bill requires any increases in annual revenue to the fund to be distributed to municipalities as follows:

1. 33% for additional payments in lieu of taxes (PILOTs) for stateowned property, Indian reservation and trust land, and municipally owned airports;

- 2. 33% for additional PILOT payments for tax-exempt property owned by private colleges and hospitals; and
- 3. the remainder proportionately to municipalities based on their relative property wealth, according to the existing property tax relief formula used under current law to distribute \$35 million from the fund.

Under the bill, no town can receive less than it received for FY 09, except, if total PILOT payments to municipalities in any year are more than are needed to reimburse municipalities at the levels required by law, 100% of the remaining revenue must be distributed according to the property tax relief formula.

Under current law, specified amounts of money Mashantucket Pequot and Mohegan Fund money are distributed to municipalities according to several formulas including the PILOT grant distribution and property tax relief formulas. Other amounts are distributed as flat grants to specified municipalities. The law also allocates amounts for minimum grants and other special circumstances.

COMMITTEE ACTION

Finance, Revenue and Bonding Committee

Joint Favorable Yea 45 Nay 10 (04/16/2009)